

## **POLICE AND CRIME PANEL**

**Venue: Town Hall, Moorgate  
Street, Rotherham. S60  
2TH**

**Date: Monday, 17th June, 2013**

**Time: 1.00 p.m.**

### **A G E N D A**

1. Election of Chairman.
2. Election of Vice-Chairman.
3. To determine if the following matters are to be considered under the categories suggested, in accordance with the Local Government Act 1972.
4. To determine any item which the Chairman is of the opinion should be considered as a matter of urgency.
5. Apologies for Absence.
6. Minutes of the Previous Meeting held on 13th March, 2013 (herewith) (Pages 1 - 5)
7. Annual Report (herewith) (Pages 6 - 29)
8. Update upon the handling of Complaints (report herewith) (Pages 30 - 32)
9. Date and Time of Next Meeting - Monday, 2nd September, 2013 at 10.00 a.m.

**POLICE AND CRIME PANEL  
13th March, 2013**

Present:-

Barnsley Metropolitan Borough Council:-

Councillor K. Richardson

Doncaster Metropolitan Borough Council:-

Councillor P. Bartlett

Rotherham Metropolitan Borough Council:-

Councillor J. Akhtar

Councillor T. Sharman

Sheffield City Council:-

Councillor S. Anginotti

Councillor H. Harpham (in the Chair)

Councillor T. Hussain

Co-opted Member:-

Mrs. M. Tennison

Apologies for Absence were received from:-

Mayor P. Davies (Doncaster Metropolitan Borough Council).

Councillor C. Ransome (Doncaster Metropolitan Borough Council).

Councillor H. Mirfin-Boukouris (Sheffield City Council)

Councillor M. Noble (Barnsley Metropolitan Borough Council)

Mr. K. Walayat, Independent Co-opted Member)

**J27. MINUTES OF THE PREVIOUS MEETINGS HELD ON 28TH JANUARY, 2013**

Consideration was given to the minutes of the previous meetings of the Police and Crime Panel held on 28<sup>th</sup> January, 2013.

Resolved:- That the minutes of the previous meetings of the Police and Crime Panel held on 28<sup>th</sup> January, 2013 be agreed as a true record.

**J28. POLICE AND CRIME COMMISSIONER POLICE AND CRIME PLAN**

Consideration was given to the Police and Crime Plan presented by the Police and Crime Commissioner, which detailed how the Police Reform

and Social Responsibility Act (2011) required the Police and Crime Commissioner to issue a Police and Crime Plan in the financial year that the election was held and as soon as was practicable after taking up office.

The Police and Crime Plan as submitted set out the Police and Crime Commissioner's police and crime objectives for the area and would be used to commission services for the people of South Yorkshire to deliver the right services at the right times in the right ways.

Prior to developing the Plan the Commissioner obtained a comprehensive understanding of local needs, resources and priorities and considered the views of the public, partners and other stakeholders.

Police and Crime Plans fulfil a range of requirements which impact upon a wide variety of stakeholders in different ways and this Plan had been written to reflect those different audiences.

The Police and Crime Commissioner confirmed that the Plan was still very much in draft form and welcomed any suggestions.

Further information was provided on the content of the Plan which included:-

- The budget allocated.
- Priority One – Reducing Crime and Anti-Social Behaviour.
- Priority Two – Vulnerable People.
- Priority Three – Improving Visible Policing.
- Holding the Chief Constable and other service providers to account.
- How the budget was to be delivered.
- National considerations.
- Vision and Mission going forward.
- Partnership working.
- Commissioning.
- Collaborative Arrangements.
- Performance Management and Governance.

A discussion and a question and answer session ensued and the following issues were raised and subsequently clarified:-

- Collaboration with the Chief Constable in ensuring that the robust plan is both realistic and achievable.
- Membership of the Black Minority Ethnic (BME) Advisory Panel and the ability of members to engage with all communities.
- Diversity of the four Local Authorities and how these can be reflected in the Plan going forward.
- Maximising the use of existing Police buildings.
- Changing the terms "elderly" to "older people".

- Capturing all information around child abuse, including domestic abusive of women and children.
- Partnership working and ways to encourage innovation.
- Improvements to Police visibility and use of technological advances.
- Reduced figures for anti-social behaviour and whether these were realistic or as a result of non-reporting.
- Attendance at PACT meetings and the availability of PSCOs to attend meetings within communities.
- Inclusion of domestic abuse as a priority within the five year plan.

The Chairman took the opportunity to thank the Police and Crime Commissioner for his presentation of the Police and Crime Plan, which was succinct and easy to read.

Resolved:- That the draft Police and Crime Plan be received and any further comments forwarded onto the Police and Crime Commissioner.

#### **J29. PUBLIC QUESTIONS**

Consideration was given to a report presented by Jacqueline Collins, Director of Legal and Democratic Services, which set out the proposals for allowing a period for public questions at the commencement of each meeting.

The Panel has previously expressed a wish that, to support the principles of transparency and public accountability, members of the public should be permitted to ask questions of the Panel at the beginning of each meeting.

The proposed arrangements were set out in detail as part of the report along with what to determine and be subject to the existing Rule 6 of the Panel Arrangements.

The Panel discussed the merits of restricting the question to no more than fifty words in length, the maximum allocated time to questions and the timescales involved for submitting questions.

The Panel were in agreement with various suggestions and concluded that the questions should be restricted to no more than fifty words in length, that there be an allocated time of fifteen minutes for questions/answers and that questions should be submitted at least twenty four hours before the meeting.

Resolved:- That the proposed arrangements for public questions be approved.

#### **J30. FORWARD WORK PROGRAMME**

Consideration was given to a report presented by Deborah Fellowes, Scrutiny Manager, which proposed a forward plan of dates for the Police

and Crime Panel for the next twelve months and which took into account the timescales for fulfilling all of the statutory responsibilities of the Panel.

The report also set out the forward plan of dates for meetings of the Police and Crime Panel for the forthcoming twelve months. These dates took into account the timescales for fulfilling all of its statutory duties; consideration of the precept, the Police and Crime Plan and the Annual Report of the Police and Crime Commissioner. These dates all fell at the beginning of the calendar year, leaving the suggested dates in the later part of the year open in terms of agenda items. It was suggested, therefore, that the Panel give some consideration as to what areas of activity they would like to focus on for further scrutiny. This could then be discussed with the office of the Police and Crime Commissioner for further planning. This further planning would also assist the Host Authority in considering the resourcing implications of this work.

Discussion ensued on the specific areas on which the Panel would like to target. It was, therefore, suggested that the Task and Finish Group be reconvened to look at issues that were taking place regionally, sub-regionally and nationally and who in turn could brief their relevant representatives on the Panel, including the two independent co-optees.

Resolved:- (1) That the forward work programme be approved.

(2) That areas of work it would like to include in the plan for further scrutiny be forwarded to the Scrutiny Manager.

(3) That the Officers Task and Finish Group be reconvened to look at issues to share with Panel Members on a national, regional or sub-regional basis and that Panel Members be briefed accordingly.

### **J31. COMPLAINT**

Further to Minute No. J25 of the meeting of the Police and Crime Panel held on 28<sup>th</sup> January, 2013, consideration was given to the complaint in accordance with the Panel's Complaints Procedure.

The complainant alleged that the Police and Crime Commissioner had, in urging the public to support Sarah Champion in a parliamentary by-election, breached the requirements of the declaration of office made by the Commissioner upon election.

In accordance with the procedure that the Panel has adopted, it may be determined that certain complaints shall not proceed. It was not considered that this complaint fell into any of those categories. Accordingly the Panel should consider what steps to take by way of informal resolution of the complaint, in accordance with Paragraph 28 of the Complaints Procedure.

In determining the informal resolution the Panel may wish to consider:-

1. Whether the declaration of office imposes a duty of impartiality upon the Commissioner.
2. If so, has the Commissioner acted in breach of that duty.
3. What would be the appropriate action to take to informally resolve the complaint.

In considering the complaint discussion ensued on the legalities of making political statements and legal advice was sought accordingly.

The Panel then considered the complaint and concluded that the Police and Crime Commissioner was not in breach of the oath he took upon taking office.

Resolved:- That the complaint be not upheld.

<b>REPORT TO SOUTH YORKSHIRE POLICE AND CRIME PANEL</b>
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<b>1.</b>	<b>Meeting:</b>	Police and Crime Panel
<b>2.</b>	<b>Date:</b>	17 June 2013
<b>3.</b>	<b>Title:</b>	Annual Report
<b>4.</b>	<b>Organisation:</b>	Office of the Police and Crime Commissioner for South Yorkshire

## 5. Summary

The Police Reform and Social Responsibility Act (2011) requires the Police and Crime Commissioner to produce a report (an “annual report”) on:

- (a) the exercise of the body’s functions in each financial year, and .
- (b) the progress which has been made in the financial year in meeting the police and crime objectives in the body’s police and crime plan. .

As soon as practicable after producing an annual report, the Commissioner must:

- send the report to the relevant police and crime panel
- attend before the panel at the public meeting arranged by the panel in accordance with section 28(4), to
  - (a) present the report to the panel, and
  - (b) answer the panel’s questions on the report

The Commissioner must:

- give the panel a response to any report or recommendations on the annual report (see section 28(4)), and
- publish any such response

It is for the police and crime panel to determine the manner in which a response to a report or recommendations is to be published in accordance with subsection (4)(b).

The Commissioner must determine the manner in which an annual report is to be published and arrange for its publication.

## 6. Recommendations

It is recommended that the Police and Crime Panel receive the draft Annual Report attached at Appendix A and provide comment to the Commissioner by 8 July 2013.

## **7. Proposals and details**

South Yorkshire Police and Crime Commissioner's Annual Report sets out how the Commissioner has exercised his statutory functions, since being appointed as Commissioner, as well as providing an overview of the work undertaken by the South Yorkshire Police Authority of its statutory functions between April and November last year.

## **8. Finance**

This report reflects the 2012/13 budget and not the 2013/14 budget the panel considered at a previous meeting.

## **9. Background Papers and Consultation**

All background papers used in the preparation of this report are available for inspection at the South Yorkshire Joint Secretariat, Barnsley

## **10. Contact**

Name: Sally Parkin

Position: Interim Assistant Chief Executive

Organisation: Office of the Police and Crime Commissioner

Contact number and email address: 01226 772925 and [sparkin@syjs.gov.uk](mailto:sparkin@syjs.gov.uk)





# ANNUAL REPORT 2012/13

**Contents**

Foreword .....	3
Strategic Planning .....	5
Governance arrangements .....	6
Progress against priorities .....	7
Reducing Crime and Anti-Social Behaviour (ASB).....	7
Protecting Vulnerable People.....	7
Improving Visible Policing .....	8
Budget.....	10
Holding the Chief Constable to Account.....	11
Partnership Working.....	13
Collaboration.....	14
Community Grants.....	15
Information and Engagement.....	16
Openness and Transparency.....	16
Community Engagement.....	16
People .....	17
Deputy Police and Crime Commissioner .....	17
Second Stage Transfer .....	17
Conclusion .....	17
Appendix 1 .....	19
The work of the South Yorkshire Police Authority .....	19
Appendix 2 .....	21
South Yorkshire Police Performance .....	21
Crime Breakdown.....	21

## Foreword

I formally took up my role as the Police and Crime Commissioner for South Yorkshire on 22<sup>nd</sup> November 2012 and this is my first Annual Report.

It is a requirement of the Police Reform and Social Responsibility Act 2011 (the Act) that I produce an Annual Report, present it to the Police and Crime Panel and answer the panel's questions on it prior publication.

It is a reporting requirement that my report covers the period from my taking up the office on 22<sup>nd</sup> November 2012 to 31<sup>st</sup> March 2013. However, it would be remiss of me not to acknowledge the tremendous work done by the South Yorkshire Police Authority over many years and in particular in the months from April 2012 to the November election. I have summarised key aspects of this work at Appendix 1.

The main purpose of my report is to highlight performance against the functions of a Police and Crime Commissioner as set out in the Act and to demonstrate performance against the key objectives set out in my Police and Crime Plan 2013-17 which are:

- Reduce Crime and Anti-Social Behaviour
- Protect Vulnerable People
- Improve Visible Policing

The reporting year was another very difficult year for all public services and Policing was not immune from the further significant cuts made by Central Government to public service funding in 2012/13. I will discuss the challenging financial climate in more detail in the later budget section. I have included crime performance information comparing 2011-12 to 2012-13 which can be found at appendix 2 this demonstrates continued overall reductions in crime despite the challenging financial circumstances.

In reviewing the period from November to March I have recalled the more significant events including:-

- Drafted and published my first Police and Crime Plan
- Established fortnightly Commissioner Surgeries giving 1.35million residents access to meet with me
- Recruitment of both a Deputy Police and Crime Commissioner and Deputy Chief Constable
- Development of Community Grant scheme allocating Proceeds of Crime Act funding back to the community

- Become the North East Regional Director in relation to the National Police Air Service and secured a seat on the Her Majesty's Inspectorate of Constabulary Performance Board
- Developed my website and electronic channels of communication including twitter and Facebook demonstrating my commitment to openness and transparency
- Established accountability arrangements with the Chief Constable and Senior Command Team
- Agreed collaboration between West Yorkshire, North Yorkshire and Humberside Police on Scientific Support Service
- Retained bases in South Yorkshire for the Mounted Police Section and a Police Helicopter
- Agreed the Custody Suite Rationalisation
- Established a South Yorkshire Joint Liaison Forum involving Unison, GMB, Unite, Police Federation and Police Superintendents Association
- Commissioned additional services from South Yorkshire Probation Trust and Victim Support
- Established a procurement framework to help bolster the South Yorkshire economy
- Refreshed our Independent Advisory Groups to further provide transparency and accountability, established countywide Child Sexual Exploitation forum, countywide Community Safety Partnership Chairs forum and Joint Audit Committee

## Strategic Planning

One of the key functions I have under the Police Reform and Social Responsibility Act (2011) is planning the strategic direction of the police force. In doing so I aim to focus resources on areas I know are important to the people in South Yorkshire and the many other agencies that the police and my office work in partnership with. These priority areas are reflected in my inaugural Police and Crime Plan which was published in March 2013.

My approach to strategic planning has been to listen and understand the things which are important to local people and partners, taking this information I have been able to develop three key areas of focus. The process to develop my priorities began immediately I came into office; I was able build upon work started by the Police Authority and also my own knowledge and experiences of meeting and talking to people pre-election. In addition to this by working with and listening to other organisations which also have responsibilities within the Criminal Justice System I have been able to make informed decisions. This has been reflected in my budget setting process and has allowed me to target resources to deliver results against the Police and Crime Plan priorities.

The Chief Constable and I immediately began working together to discuss and agree the priorities that our partners and people in South Yorkshire had identified. These priorities now form the Police and Crime Plan and the way in which I have commissioned services and activity and allocated grants to other organisations.

My strategic policing and crime priorities for 2013/17 are to

- Reduce Crime and Anti-Social Behaviour
- Protect Vulnerable People
- Improve Visible Policing

In addition to informing my commissioning approach, identifying these over-arching priorities assists the Chief Constable in allocating the available policing resources to best meet the needs of local people.

I am keen to ensure I do what I can to bolster the South Yorkshire economy and so am introducing a procurement framework that supports, where possible the use of local businesses to deliver services or supplies to the force.

My role allows me to represent the people of South Yorkshire not just at a local and regional level but also in national arenas, I take this responsibility seriously, I want to make the voice of South Yorkshire people heard at a national level. Having fought hard to keep a helicopter base in South Yorkshire I am pleased to report that I have secured a position as the North East Regional representative in regards to the

National Police Air Service. And understanding the impact crime has on people and communities will take a seat on the HMIC Performance Board.

### **Governance arrangements**

To meet requirements of being Corporations Sole the Chief Constable and I have jointly adopted a [Corporate Governance Framework](#) which sets out how we will approach governance. The principles we are adopting in the governance framework are those highlighted by the Good Governance Standard for public service:

- Focus on outcomes for local people
- Clarity of roles and functions
- Promotion of values and demonstrating these through behaviour
- Informed, transparent decisions and managing risk
- Developing capacity and capability
- Engaging with local people to ensure robust accountability

Individually, I am required to produce an Annual Governance Statement and this is currently being developed; it will set out in greater detail how I operate under each of the principles above.

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## **Progress against priorities**

Whilst it is somewhat early to report on progress against the priorities of my Police and Crime Plan I feel it is only right to provide information to you on activity that has already taken place. To attribute results to these activities at this stage would be imprudent however I believe that the progress to date will certainly contribute to the results I will be able to report on in my next annual report. Since developing and publishing the Police and Crime Plan, I have taken a variety of decisions to support its delivery and the following activity has taken place or been started which contribute to its delivery.

## **Reducing Crime and Anti-Social Behaviour (ASB)**

I have set the Force a target of reducing crime and ASB at a rate at least in line with the national average. It is against this backdrop that I have a variety of performance meetings and updates to monitor performance. Recognising the impact that funding cuts are having on various key partners I took the decision to allocate an amount of funding over a three year period to key partners which would assist them in retaining existing or developing new ways of addressing crime and anti-social behaviour. I anticipate this investment will contribute to the outcomes attributable to reducing crime and ASB. The Projects which this investment will support include additional restorative justice provision and the ability to manage additional numbers of non-statutory offenders. Work in the local authority areas supporting the work undertaken to support troubled families.

The funding has been awarded to

- Barnsley Metropolitan Borough Council
- Doncaster Metropolitan Borough Council
- Rotherham Metropolitan Borough Council
- Sheffield City Council
- South Yorkshire Probation Trust
- Victim Support

There are benefits to be gained to us all in taking an early and preventative approach to reducing crime and so with that in mind I took the decision to support the work of each of the Youth Offending Services in this coming year by maintaining funding to support the work they do with our young people.

## **Protecting Vulnerable People**

Although much of the work undertaken around this priority is in its infancy I feel that the set up for tackling the heinous crime of Child Sexual Exploitation in South Yorkshire has already been greatly strengthened. I have set up a strategic Child Sexual Exploitation Forum which brings together a number of key organisations from across the county. I have commissioned Victim Support to provide dedicated support to victims of child sexual exploitation to help them through the difficult process of going to court.

I have agreed a financial investment to help tackle the crime and I am investing £1½ million to provide extra resources to the Force; this will increase the number of District-based officers by five, each of whom will specifically look into sexual exploitation in each of the four districts. These officers will be co-located with multi-agency Public Protection Units to ensure best practice use of available resources and continue with the strong partnership working that already exists. These Officers will be supplemented by establishing a dedicated central team of officers that will be used to undertake specific investigations across the county. To complement this there will be dedicated officers with additional training in recognising the signs of child sexual exploitation in all of the Safer Neighbourhood Teams. And finally I have allocated funding for a dedicated analyst to work across the county enabling the Police and partners to develop an understanding of the full magnitude of the issue and assist with problem solving. This will ultimately lead to the safeguarding of greater numbers of children

I attended and spoke at the Regional Child Sexual Exploitation Conference hosted by Rotherham Metropolitan Borough Council in March.

### **Improving Visible Policing**

I know that the people of South Yorkshire feel safer when they see Police officers on the streets; the feeling of public safety is important. There are a variety of ways in which the visibility of South Yorkshire Police can be improved. I have asked the Force to develop a plan to increase the visibility of officers and increase the feeling of a police presence on our streets. Some of this has already taken place, such as a review of which officers are required to wear uniform. Another example being the review of the Force vehicle fleet to identify vehicles which are not currently liveried as police vehicles and could be. Only vehicles which create no operational risk will to be liveried yet still when the programme has finished there will be an increased visibility across South Yorkshire. The same can be said for the Police estate which has been reviewed and a programme of signage being developed to raise awareness of police buildings across the county. These things will all take time to deliver the increased visibility I want the people of South Yorkshire to notice. However suffice to say action can be demonstrated against this objective already and further work is planned for throughout the coming year.

Further illustrations of my commitment to increasing police visibility include the planned recruitment programme agreed with the Force to increase the number of Special Constables by 400. I have committed to recruiting 60 Police Officers to replaces retirees and have stated that I will protect the number of PCSOs; I am committed to Neighbourhood Policing and will protect Safer Neighbourhood Teams against number reductions. An Information Technology refresh is planned which will take advantage of technology advances to help keep police officers in their



communities and visible. People have told me that the police helicopter and mounted police section are important to them. They are powerful tools the police force has to deal with a variety of crime and community safety matters and are seen by many people across the county as they carry out their policing duties. I have ensured we continue to maintain a base for each in South Yorkshire, the good work carried out and the visible police presence they bring to many communities is, in my eyes important.

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## Budget

It is common knowledge that reductions in Central Government funding have been a critical factor in budgeting across public services in England since 2010.

Policing and crime prevention have not been immune from this trend, with a further £3.2 million cut in Government funding enforced for 2013-14. However my aim remains to protect policing numbers for as long as possible. The budget set by South Yorkshire Police authority for 2012/13 saw Reserves being used prudently to ensure that Police Officers and PCSOs leaving the South Yorkshire Force during the year could be replaced.

Through diligent financial management; effective challenge and the grasping of saving opportunities as they have arisen I have been able to continue with my strategy of maintaining PCSO numbers at the 2012 levels and replacing the officers expected to retire in 2013-14.

Encouragingly, the Chief Constable delivered a significant underspend during 2012/13 whilst also generally improving performance. My anticipation of this very positive outcome was instrumental in my being able to present to the police and Crime Panel a budget for 2013-14 which accommodates the further Central Government funding reductions which were imposed whilst simultaneously providing additional resources to address my Police and Crime Plan objectives such as combatting Child Sexual exploitation and replacing 2013-14 force leavers.

## Holding the Chief Constable to Account

Another key area of responsibility I have to deliver under the Act is holding the Chief Constable to account. I am responsible for setting the strategic direction for the police force; it is for the Chief Constable to deliver an efficient and effective police service. To assure me and the people of South Yorkshire that the right service is being delivered I have developed a holding to account framework by which I can assess the efficiency and effectiveness of the Police Force.

I have set the Chief Constable personal objectives specifically relating to the delivery of my Police and Crime Plan and we review progress against the objectives every month. Over and above this we have regular formal meetings where I am updated on force performance and where we discuss matters of policy which may affect the force or the communities it serves.

Given the austerity under which we, and all public services are now functioning, it is important that I regularly monitor the force budget. I do so by holding monthly budget monitoring meetings attended by my Chief Executive, Treasurer and the Force Finance Director, when appropriate the Chief Constable also attends. In addition to this I have developed a process which provides me oversight on all offers of funding received by the Force.

Again as part of a formal meeting structure I chair monthly Governance Advisory Board meetings, these meetings allow me to consider key issues and decisions with input from both my own staff and officers of the Force and again examine any performance related issues.

As part of our adoption of a joint Governance Framework we have established a Joint Audit Committee which considers internal and external audit reports. The Committee advise us according to good governance principles and give input on the adoption of appropriate risk management principles.

I understand the importance of attending meetings to assure myself that progress is being made towards the objectives of my Police and Crime Plan, however it is simply not possible for me to attend every meeting or forum. Therefore officers from my Office (OPPC) also act on my behalf to take assurance via their attendance at a number of force and partner meetings. They report to me any areas of concern which I can then address at the right level.

Whilst I talk more about public consultation and the manner in which it is carried out by me and my officers in later sections it is also an important part of how I hold the Chief Constable to account. By being accessible and available to the people of South Yorkshire be it through my fortnightly surgeries, during visits to organisations and projects and by attending or hosting geographic or thematic events I hear from

the electorate about the issues that matter to them, they highlight their concerns and give a real sense of what policing means to them.

I am responsible for complaints against the Chief Constable and also for monitoring the number and types of complaints made against the Force. I do this by receiving regular performance information supplied by Professional Standards, the IPCC, correspondence received directly by me and public surgeries. I have made arrangements for dealing with complaints and also monitor the number and types of complaints made against other officers and staff of the Force.

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## Partnership Working

The role of the Police and Crime Commissioner is wider than that of the Police Authority, yet I am not statutorily obliged to be involved in any specific partnership; with that said I understand that tackling policing and crime issues cannot be done in isolation and so during my first few months of office much of my time was taken up with personally meeting partners from a variety of organisations. Indeed, if anything there is greater emphasis on my engaging and working in partnership with a range of statutory and voluntary sector organisations. My partnership meetings to date have included the following

- Local Authority Leaders and Chief Executives,
- Local MPs and Councillors,
- Trade Unions and Staff Associations
- IPCC Commissioner,
- Other Police and Crime Commissioners,
- Her Majesty's Inspectorate of Constabulary,
- Her Majesty's Courts & Tribunal Service,
- Chief Crown Prosecutor,
- Chief Executive of South Yorkshire Probation Trust,
- Community Safety Partnership Chairs,
- Chief Executive of Victim Support,
- Chair of South Yorkshire Fire & Rescue Authority and the Chief Fire Officer
- Director of South Yorkshire Neighbourhood Watch
- Chairs and Chief Executives of the Chambers of Commerce.

Having these and other meetings has enabled me to highlight the role of the Police and Crime Commissioner as part of the wider partnership landscape. I have personally found the discussions and input at these meetings valuable, they have helped inform my priority setting process and subsequently in agreeing my budget.

Over and above the building of relationships, outcomes of these meetings include my establishing a number of regular strategic forums. These include a Community Safety Partnership Chairs Forum which aims to enhance the proactive partnership working and communication between elected members and community safety partnerships across South Yorkshire and to assist in maximising available resources to deliver effective outcomes for our communities. To date there have been three meetings which have been well attended, demonstrating willingness among partners to develop the best services we can for our communities.

I have also established a Child Sexual Exploitation Forum; Child Sexual Exploitation is a defined priority in my Police and Crime Plan. The forum aims to raise awareness and information-sharing around Child Sexual Exploitation issues. Again demonstrating the commitment of partners the three meetings that have taken place

to date have seen representatives from each of the four Local Authorities, Police, Crown Prosecution Service and Health come together to find new and better ways of improving the services around Child Sexual Exploitation

Acknowledging the wide remit of my role I was pleased to attend a meeting of the Local Criminal Justice Board, I will continue to be involved with the board as my tenure progresses. I have demonstrated my support for its work by continuing in 2013-14 with the historic funding allocation previously made by South Yorkshire Police.

At the meeting with the Chief Crown Prosecutor for South Yorkshire we agreed to hold regular meetings in the future. Our meeting facilitated the development of a protocol for responding to requests for information from members of the public in relation to cases which have been to court. This provides another way in which I can be the voice of South Yorkshire people in the criminal justice system.

I understand the value of the Force's involvement in local partnerships and I am supportive of this continuing. As part of my responsibility to hold the Chief Constable to account I receive a bi-annual report which sets out the partnership activity undertaken and any particular risks associated with it.

In response to my research I am initiating a review of PACT meetings to make them more engaging and focussed on areas of public concern.

### **Collaboration**

South Yorkshire is part of a regional collaboration programme in Yorkshire and the Humber which began in 2005. The implemented Yorkshire and Humber functions include:

- Regional Operational, Intelligence and Crime Units
- Yorkshire and the Humber Procurement
- HR Shared Services (Humberside and South Yorkshire)
- Information Technology (Humberside and South Yorkshire)

There are also a number of functions that have been agreed to implement including Scientific Support Services, Underwater Search and Marine Unit and Fleet. The intention of the historic collaboration arrangements and those still being implemented is to reduce gaps in the provision of protective services; by collaborating we can increase the capacity in specialist service areas. This provides an improved service to the people in South Yorkshire and other areas. Reviewing and collaborating on these specialist functions has led to reductions in duplication and financial efficiencies. Organised criminality does not respect the boundaries of police forces and all forces under the Strategic Policing Requirement (2012) have a responsibility

for tackling a wide range of harms, threats and hazards in order to keep communities safe. We can do that both as individual forces and by working better together to give a coordinated response to cross cutting threats. Collaboration is an important element in the delivery of my Police and Crime Plan and I intend to continue with many of the arrangements I have inherited. However, together with the other three Commissioners in the Region, we have initiated a review into the current regional programme, as your Commissioner I want to be assured that the current and future arrangements deliver the best services and best value for money to the people of South Yorkshire.

### **Community Grants**

In February I launched the first round of funding of my 2013 Grant Scheme which allocates Proceeds of Crime Act funding to the very communities which suffer at the hands of criminals. I want to deliver a clear message to our communities and to criminals that crime does not pay. The Scheme sought applications from non-profit voluntary and community organisations and groups from across South Yorkshire and saw fourteen community projects from organisations across South Yorkshire allocated between £10,000 - £50,000. Their projects made direct links to the objectives in my police and crime plan and offer communities the opportunity to demonstrate their commitment and willingness to improve communities and tackle problems. For this and future rounds it is important that a business case demonstrating a need is made for the activity which organisations wish to fund. Outcomes from these projects will be reported in next year's Annual Report. I have further funding rounds planned to continue to distribute grants to community groups and organisations to help the police and partners tackle issues in their areas

## **Information and Engagement**

### **Openness and Transparency**

I have developed a plan to ensure all requirements of the Elected Local Policing Bodies (Specified Information) Order 2011 are met; this order stipulates what information must be published by Police and Crime Commissioners. Openness and transparency are important values for me, by complying with the Specified information Order I am making information available to the people of South Yorkshire. To date I have provided the Police and Crime Panel with all the information requested.

### **Community Engagement**

I developed my Community Engagement and Consultation Strategy which identifies how I have and will continue to fulfil my statutory responsibility of engaging with the public and other key stakeholders.

In order to be the voice of South Yorkshire people in the fight against crime it is important I am accessible and develop ways of hearing what is important to them. As mentioned earlier there is an importance in my taking an active role in the partnership landscape, it is equally important that I give as much attention to my responsibilities to make arrangements to obtain the views of the people who elected me.

The Act specifically places a responsibility on me to seek the views of victims of crime about matters concerning the policing of the area. I have commissioned Victim Support to deliver a Victim Survey on my behalf; an initial pilot testing phase has already been carried out. Further work will take place to refine the survey before it will be fully rolled out. In addition to this my officers have been working with the Force survey team to refresh and reinvigorate the 'Your Voice Counts Survey'.

I have established an Efficiency Advisory Panel and commissioned Barnsley and Rotherham Chamber of Commerce to lead on the work programme. I want to utilise the experience of private businesses to help me deliver 'more with less'. Additionally I am reviewing and refreshing existing Black & Minority Ethnic (BME) and Lesbian, Gay, Bi-sexual and Transgender (LGBT) Independent Advisory Group arrangements to ensure as many diverse communities as possible can bring their views to me and have a more engaging role in policing our communities.



## People

### Deputy Police and Crime Commissioner

The Deputy role is a political appointment, to ensure I recruited the right person for the job I undertook a recruitment process which saw 6 candidates interviewed.

I appointed a Deputy Police and Crime Commissioner, Tracey Cheetham and she took up office on 28 January 2013. Tracey brings many skills with her and will assist me in delivering an effective police force to the people of South Yorkshire; she is experienced in relationship building, project management and has a wealth of local knowledge.

### Second Stage Transfer

By virtue of the Act I, and all Police and crime Commissioners, are currently the employers of all police staff. The Act allows for a second 'Stage 2' transfer; whereby the Chief Constable retains operational independence, provides clarity around roles and responsibilities between our two Corporations Sole and supports the upholding of the policing protocol. This means it is for me in conjunction with the Chief Constable to agree a way forward in South Yorkshire that allows both of us to fulfil our statutory functions and continue to deliver the police service the people of South Yorkshire need.

As a consequence of this a strategic project led by my Chief Executive is underway to develop a suitable way for the current staff to deliver the functions of the police force and my office. This is a key undertaking and ensuring the balance is right is of high importance to continuing to secure efficient and effective police services. Where practically possible I will wish to remain the employer, key principles I am employing in the approach to the transfer are to avoid duplications, display value for money, no increase in cost from current arrangements and flexibility, this will provide both the Chief Constable and I with an agile and responsive workforce able to meet the demand of policing in South Yorkshire. Discussions with the Chief Constable and his Senior Command Team have taken place and continue as we move closer to developing a structure which will best meet organisational needs.

This work will culminate in my submitting the South Yorkshire plan to the Home Secretary by 16 September 2013 for her agreement.

## Conclusion

Whilst it has on occasion been somewhat challenging taking up office in the middle of the financial year, with the pressure of developing my Police and Crime Plan, Precept arrangements and overall budget so soon after taking up office. It is my vision to make South Yorkshire the safest place to live, learn, work and run businesses. I believe this report captures the progress I have made not only against the objectives as set out in my Police and Crime Plan which will help work towards this vision but also the wider responsibilities of my role as Police and Crime

Commissioner as set out in the Act. There are two significant legacy issues unique to South Yorkshire; the tragic event of Hillsborough and the policing of the mining dispute at Orgreave. I continue to hold regular discussions and monitor both closely. My intention is to maximise transparency throughout and to do what I can to help facilitate bringing these matters to an acceptable resolution.

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## Appendix 1

**The work of the South Yorkshire Police Authority**

This Annex summarises the excellent work done by the Police Authority from 1<sup>st</sup> April to 22<sup>nd</sup> November 2012.

In its “Local Policing Plan” the Police Authority identified certain key priorities for 2012/13 which were focused around improving levels of confidence and satisfaction with Policing in South Yorkshire.

In its “Business Plan” the Authority identified a number of strategic objectives. These objectives which are summarised below were set in the context of a changing landscape and appropriately identified areas for improvement which I was usefully able to take on board when I took up office in November 2012.

<b>Strategic Objective</b>	<b>Activity/Comment</b>
<p><b>To play an effective role within the South Yorkshire community.</b></p>	<p>Consultation with the public was a particular strength of the Authority and during 2012/13 activity was maintained through a wide range of engagement tools including social media; interactive online surveys; focus groups and public meetings.</p> <p>Usefully the Authority also undertook a further survey of public and stakeholder priorities which have helped to inform my planning for 2013/14. The Police Authority’s Community Grants Scheme supported 15 community projects and strong links with local Partner organisations, including the 4 Community Safety Partnerships were maintained and developed.</p>
<p><b>To set Strategic Direction; Drive Performance improvement and monitor delivery</b></p>	<p>The Authority approved a Policing budget for 2012/13 which supported the maintenance of front line Police officer and PCSO numbers.</p> <p>The period to November 2012 saw an 8% reduction in overall crime including a 13% reduction in Criminal Damage offences.</p>
<p><b>To make a Positive contribution at both Regional and National levels</b></p>	<p>August 2012 saw the 4 Yorkshire and Humber Authorities formally agreeing their intention to collaborate with each other in order to improve overall capability and generate efficiencies. The Regional underwater search function was, for example, fully implemented.</p>

	At a National level resources were provided to support the policing of the 2012 Olympic Games.
<b>To ensure the effective use of Resources</b>	<p>The Authority gave its support to the Force in the roll-out of the “Automatic Resources Location System” (ARLS) which has increased productivity. Other supported initiatives included the use of mobile technology to help reduce paperwork.</p> <p>Collaboration with Humberside on Human Resources (HR) Services was progressed and both Forces are now served by a single HR lead officer.</p>
<b>To ensure continued Governance and facilitate a smooth transition to the Police and Crime Commissioner</b>	<p>The Authority made an invaluable contribution during the transition to Police and Crime Commissioners.</p> <p>The work of the Transition Board established by the Authority ensured that the hand over was as smooth as possible with support arrangements in place and new Governance provisions already partially developed.</p>

## South Yorkshire Police Performance

This section provides details of South Yorkshire Police performance over the past financial year.

The previous Police Authority set a number of numerical targets for South Yorkshire Police to achieve between the 1<sup>st</sup> April 2012 and 31<sup>st</sup> March 2013, these were:

- Statistically significant improvement in satisfaction with service delivery (this equated to ~2.5-3% increase and a target of 87%; SYP achieved 85%)
- 5% Reduction in overall levels of anti-social behaviour (22% achieved, 24,002 fewer incidents)
- Reduction in victim based crime (7.5% reduction 5,751 fewer offences)
- \*Positive Outcome rate of 31% for all crime (28.8% achieved this year)
- \*Positive Outcome rate of 55% for hate crime (53% achieved this year)

\*A positive outcome rate is a combination of crime detections and restorative justice outcomes for criminal offences

The below section details force performance with regards to recorded crime in greater detail. Overall crime reduced, with large reductions evident in areas such as criminal damage and violence against the person; however there are areas that have experienced rises such as theft from a person and burglary dwellings and I will continue to encourage the Force to seek new and innovative ways of addressing them.

### Crime Breakdown

This table compares 1 April 2011 - 31 March 2012 with 1 April 2012 - 31 March 2013

	% Difference (Comparison as mentioned above)	Number of Offences committed 1 <sup>st</sup> April – 31 <sup>st</sup> Oct 2012
All Crime	-7.3% (-7,411)	93,446
Victim Based Crime	-7.7% (-7,028)	84,511
Burglary Dwelling	+7.2% (+553)	8,208
Criminal Damage	-13% (-2,495)	16,832
Hate Crime	+17.2% (+84)	572
Robbery	+3.3% (+28)	889
Shoplifting	+5.2% (+472)	9,597

<b>Theft from Person</b>	<b>+31% (+417)</b>	1,764
<b>Theft from Vehicle</b>	<b>+5.3% (+450)</b>	8,910
<b>Theft of Vehicle</b>	<b>-14.7% (-391)</b>	2,277
<b>Violence Against Person</b>	<b>-7.9% (-1,052)</b>	12,305

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**SOUTH YORKSHIRE POLICE AND CRIME PANEL – REPORT TO MEMBERS**

<b>1. Meeting:</b>	Police and Crime Panel
<b>2. Date:</b>	17 <sup>th</sup> June 2013
<b>3. Title:</b>	Update upon the handling of Complaints
<b>4. Organisation:</b>	Monitoring Officer, RMBC – Host Authority

**5. Summary**

To update the Police and Crime Panel upon the handling of complaints received against the Police and Crime Commissioner.

**6. Recommendations**

That the Panel notes the content of the report.

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## **7. Proposals and Details**

The Panel at its meeting on 28<sup>th</sup> January 2013 approved the procedure for handling complaints against the Police and Crime Commissioner.

In accordance with regulation 6(1) of the Elected Local Policing Bodies (Complaints and Misconduct) Regulations 2012 the Panel has a duty to ensure it is kept informed of the handling of such complaints.

Since the meeting of the Panel on 13<sup>th</sup> March 2013 the following matters have been considered:-

1. A complaint that the Commissioner had failed to respond to correspondence.

The Office of the Commissioner confirmed that a response had been sent, although with some delay. Following consultation with the Chair and Vice Chair the matter was not accepted as a formal complaint and no further action was taken.

2. A complaint that the Commissioner was making statements in support of a political candidate.

Following consultation with the Chair and Vice Chair it was determined that as the Panel had considered a very similar complaint at its meeting on 13<sup>th</sup> March 2013, the complaint would not be referred to the Panel for resolution.

A full explanation of the earlier decision was provided to the complainant.

3. A comment regarding a failure of the Commissioner to show support for the Chief Constable.

Having consulted with the Chair and Vice Chair it was determined that the communication took the form of a comment and did not reveal a complaint. Therefore the matter was not referred to the Panel.

There are two further complaints in relation to which, in accordance with the Panel's complaints procedure, the comments of the Commissioner are being sought. These will be reported to a future meeting of the Panel.

## **8. Finance**

No implications

## **9. Risks and Uncertainties**



A robust and transparent complaints procedure strengthens the governance arrangements of the Panel.

**10. Background Papers and Consultation**

None

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